



# Appropriations Update

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## FISCAL YEAR 2006 DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS BILL Conference Report

### SUMMARY

The conference report accompanying the Department of Homeland Security appropriations bill (H.R. 2360; H.Rept 109-241) was filed in the House on 29 September 2005. The agreement provides new budget authority [BA] of \$30.846 billion for fiscal year 2006, equal to the 302(b) suballocation for the Appropriations Subcommittee on Homeland Security.

The agreement is consistent with the applicable levels in the conference agreement on the fiscal year 2006 budget resolution (H. Con. Res. 95). Hence it complies

with provisions of the Congressional Budget Act. It also complies with provisions of the budget resolution, such as those governing advance appropriations – appropriations for a year beyond the budget year – and emergency designations.

This is the third conference report on appropriations measures for fiscal year 2006 (which began on 1 October). Funding for the programs covered under this bill are currently provided by an continuing resolution (H.J.Res. 68) until 18 November.

### COST OF THE LEGISLATION

As noted, the conference report provides \$30.846 billion in new budget authority and \$33.184 billion in outlays for 2006 – an increase of \$1.418 billion in BA and \$3.823 billion in outlays from fiscal year 2005 (excluding one-time appropriations for Project BioShield).

Budget authority provided by the report is equal to the 302(b) suballocation; outlays are \$49 million below the

suballocation (see Table 1 below). The report provides BA \$1.285 billion above the President's request. Most of the increase results from not accepting an administration request to increase aviation security fees, estimated to provide a fiscal year 2006 offset of \$1.680 billion.

The report contains a number of rescissions, totaling \$128 million in previously enacted discretionary BA.

**Table 1: Homeland Security Appropriations Bill <sup>a</sup>**  
(fiscal years; millions of dollars)

	2005 Spending <sup>b</sup>	Administration 2006	302 (b) for 2006	Bill
Budget Authority	29,428	29,561	30,846	30,846
Outlays	29,361	29,532	33,233	33,184

<sup>a</sup> Excludes emergency-designated appropriations.

<sup>b</sup> Excludes \$2.508 billion in fiscal year 2004 advance appropriations for BioShield and all BioShield outlays.

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This document was prepared by the majority staff of the Committee on the Budget, U.S. House of Representatives. It has not been approved by the full committee and may not reflect the views of all the committee's members.

## COMPLIANCE WITH THE BUDGET RESOLUTION

The conference agreement is consistent with the applicable levels in the conference agreement on the fiscal year 2006 budget resolution (H. Con. Res. 95). Therefore it complies with provisions of the Congressional Budget Act.

The conference report does not contain advance appropriations or emergency designations, the use of which are governed by the budget resolution. Therefore the bill also complies with the budget resolution.

**Table 2: Discretionary Spending in the Homeland Security Appropriations Bill**  
(in millions of dollars)

	2005 Budget Authority <sup>a</sup>	2005 Outlays <sup>a</sup>	2006 Budget Authority	2006 Outlays	Difference BA	Difference Outlays
Border and Transportation Security . . . . .	12,199	11,655	13,711	13,127	1,512	1,472
Coast Guard . . . . .	6,321	6,047	6,783	6,440	462	393
Department Management . . . . .	4,337	3,261	4,190	4,410	-147	1,149
Emergency Preparedness and Response	3,144	5,480	2,648	5,998	-496	518
Science and Technology . . . . .	1,116	691	1,482	1,160	366	469
Secret Service . . . . .	1,176	1,172	1,212	1,208	36	36
Information Analysis and Infrastructure Protection . . . . .	894	822	625	626	-269	-196
Citizenship and Immigration Services . . .	160	152	115	132	-45	-20
Inspector General . . . . .	82	82	83	83	1	1
Other . . . . .	-1	-1	-3	0	-2	1
<b>Total . . . . .</b>	<b>29,428</b>	<b>29,361</b>	<b>30,846</b>	<b>33,184</b>	<b>1,418</b>	<b>3,823</b>

<sup>a</sup> Does not include BioShield.

## DISCUSSION

As shown in Table 2 above, the bulk of the year-over-year increase in the conference report is for Border and Transportation Security. Of the total \$1.5-billion increase, \$301 million is for Immigration and Custom Enforcement salaries and expenses.

This funding will provide for additional Border Patrol Agents, and is \$256 million above the President's request. The \$13.711 billion in total BA provided for Border and Transportation Security is \$2.091 billion above the President's request (of which \$1.680 results from not increasing the airline security fee).

A larger percentage increase, though much smaller in dollar terms, is provided for Science and Technology. Most of this \$366-million increase from 2005 is for Research, Development, Acquisition, and Operations. These activities are intended to develop and deploy capabilities to thwart future and emerging threats. The spending boost is greater than the administration's requested \$252-million increase.

Most other functions covered by the bill are also funded at levels similar to the administration request. The exception is the Coast Guard, which is funded at \$462 million above 2005 levels and slightly below the request.

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